

Message Text

CONFIDENTIAL

PAGE 01 NATO 06878 01 OF 02 160932Z
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-07
NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00
DODE-00 H-01 NSC-05 CU-02 DHA-02 NEA-10 /079 W
-----086609 160944Z /13

P 160907Z JUL 77

FM USMISSION NATO
TO SECSTATE WASHDC PRIORITY 4903
INFO AMEMBASSY BELGRADE
AMEMBASSY MOSCOW
ALL NATO CAPITALS

C O N F I D E N T I A L SECTION 01 OF 02 NATO 06878

BELGRADE FOR CSCE DELEGATION

E.O.11652: GDS
TAGS: NATO, PFOR, CSCE, CA
SUBJECT: CANADIAN PROPOSAL FOR NATO CONSULTATIONS ON HUMAN
RIGHTS AND CSCE

REF: (A) STATE 164903 (NOTAL), (B) NATO 6338, (C) NATO
6817 (NOTAL)

SUMMARY: AT JULY 15 PRIVATE PERMREPS MEETING ON THE ABOVE
SUBJECT, ALLIED REPS GENERALLY WELCOMED AS CLEAR AND REAL-
ISTIC THE US APPROACH TO HUMAN RIGHTS AT BELGRADE (REF A)
OUTLINED BY THE AMBASSADOR. EMPHASIZING THE VALUE OF DIVER-
SITY RATHER THAN COORDINATING OF ALLIED APPROACHES, TINE
(FRANCE) SUGGESTED THAT NATO CONSULTATIONS ON BELGRADE
COULD NOT ACCOMPLISH MUCH BEFORE SEPTEMBER. HE RESERVED
FRANCE'S POSITION ON A COUNCIL MEETING WITH HEADS OF ALLIED
CSCE DELEGATIONS IN SEPTEMBER -- A MEETING THAT SEVERAL
OTHER REPS ENDORSED. PAULS (FRG) STRESSED THE BASIC AGREE-
MENT OF THE FRG WITH US ON HUMAN RIGHTS AND SAID IT WOULD
NOT BE USEFUL TO REFER TO INDIVIDUAL HUMAN RIGHTS PROBLEMS
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NATO 06878 01 OF 02 160932Z

IN ALLIED PRESENTATIONS AT BELGRADE, SINCE THESE COULD
MOST EFFECTIVELY BE RESOLVED THROUGH BILATERAL CONTACTS.
SEVERAL ALLIED REPS BELIEVED THE CANADIAN PAPERS SUGGESTED
TOO MUCH SPECIFICITY IN PLANNING THE ALLIED APPROACH TO
HUMAN RIGHTS AT BELGRADE; SOME DISAGREED WITH THE CANADIAN
SUGGESTION FOR A RESOLUTION AT BELGRADE REGARDING THE
INTERNATIONAL COVENANT ON CIVIL AND POLITICAL RIGHTS. MOST

ALLIES FAVORED CONTINUED CONSULTATIONS IN POLADS ON THIS SUBJECT, AND NONE SUGGESTED FURTHER PERMREPS DISCUSSION. END SUMMARY.

1. NOTING CANADIAN DESIRE TO PROMOTE A GENERAL RATHER THAN A BINDING CONSENSUS ON THE ALLIED APPROACH TO THE MAIN BELGRADE MEETING, HARDY (CANADA) COMMENTED ON THE NEED FOR BALANCE BETWEEN UNITY AND DIVERSITY IN THE LINES THE ALLIES WILL ADOPT ON HUMAN RIGHTS. ALLIES NEEDED TO REFLECT FURTHER ON THE "MARGIN OF TOLERANCE" IN EASTERN EUROPE, AND PARTICULARLY THE SOVIET UNION. A REPORT FROM THE CANADIAN EMBASSY IN MOSCOW ON THE EFFECTIVENESS OF THE SOVIET CRACKDOWN ON DISSIDENTS SUGGESTED THAT TOO STRONG A LINE ON HUMAN RIGHTS COULD HAVE ADVERSE CONSEQUENCES. HARDY NOTED AS WELL THE NEED TO REFLECT ON HOW DEMANDS AND PRESSURES BY PUBLICS ON WESTERN GOVERNMENTS IN THEIR APPROACH TO HUMAN RIGHTS AT BELGRADE COULD BE RECONCILED WITH THE MOST EFFECTIVE ALLIED APPROACH. REVIEWING THE CANADIAN PAPER ON THIS SUBJECT (REF B), HARDY CONCLUDED THAT THE MINIMUM ALLIED OBJECTIVE AT BELGRADE MIGHT BE TO ACHIEVE AN ACKNOWLEDGMENT OF THE RIGHT OF INDIVIDUALS TO HAVE A DIALOGUE WITH THEIR GOVERNMENTS ON HUMAN RIGHTS ISSUES AND TO HOLD THEIR GOVERNMENTS RESPONSIBLE FOR THE INTERNATIONAL COMMITMENTS THEY HAVE UNDERTAKEN.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 NATO 06878 01 OF 02 160932Z

2. THE AMBASSADOR DREW FULLY ON TALKING POINTS IN REF A, WHICH UK, FRG, NETHERLANDS, TURKISH AND DANISH REPS WELCOMED AS A CLEAR AND REALISTIC STATEMENT OF THE US APPROACH.

3. WELCOMING THE US STATEMENT, PAULS (FRG) EMPHASIZED THAT, DESPITE PRESS SPECULATION TO THE CONTRARY, THERE WERE NO DIFFERENCES BETWEEN CHANCELLOR SCHMIDT AND PRESIDENT CARTER ON THE QUESTION OF HUMAN RIGHTS -- AS EVIDENCED BY THE CHANCELLOR'S TALKS WITH THE PRESIDENT IN WASHINGTON. ON THE FRG APPROACH TO BELGRADE, PAULS SAID HIS AUTHORITIES WERE PLANNING TO PRESENT THE FRG RECORD ON IMPLEMENTATION AND TO EXPLAIN SOME ELEMENTS THAT THE EAST HAD CRITICIZED, SUCH AS UNEMPLOYMENT. PAULS THOUGHT IT WOULD NOT BE POSSIBLE TO ACHIEVE AT BELGRADE SPECIFIC SOVIET COMMITMENTS TO CHANGES IN SOVIET PRACTICES, AND THAT THE WEST SHOULD INSTEAD SEEK TO INCREASE AWARENESS IN THE SOVIET UNION OF THE NEED TO IMPROVE THE SOVIET RECORD OF IMPLEMENTATION. HE EMPHASIZED HIS AUTHORITIES' BELIEF THAT THE WEST SHOULD NOT MENTION INDIVIDUAL CASES IN THE SOVIET UNION NOR LIMIT THE FOCUS TO DISSIDENTS, BUT SHOULD RATHER PROMOTE PUBLIC PRESSURE

ON BROADER ISSUES AND SEEK TO HELP INDIVIDUALS THROUGH PRIVATE AND BILATERAL CONTACTS. IN GENERAL, HE BELIEVED CONFIDENTIAL

THE WEST SHOULD STRIVE FOR FULLER IMPLEMENTATION OF THE FINAL ACT AND SHOULD BE CAUTIOUS ABOUT SHIFTING THE FOCUS TO NEW PROPOSALS.

4. KILLICK (UK) SAID THE WEST SHOULD NOT PERMIT THE SOVIETS TO ESTABLISH AN ARTIFICIALLY LOW "LEVEL OF

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 NATO 06878 02 OF 02 160939Z
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-07
NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00
DODE-00 H-01 NSC-05 CU-02 DHA-02 /069 W
-----086665 160944Z /13

P 160907Z JUL 77
FM USMISSION NATO
TO SECSTATE WASHDC PRIORITY 4904
INFO AMEMBASSY BELGRADE
AMEMBASSY MOSCOW
ALL NATO CAPITALS

C O N F I D E N T I A L SECTION 02 OF 02 NATO 06878

TOLERANCE" IN THE HUMAN RIGHTS AREA. NOTING THAT BELGRADE WAS ESSENTIALLY A POLITICAL EXERCISE, KILLICK AGREED WITH THE US THAT THE ALLIES SHOULD BEAR IN MIND THE LONG-TERM NATURE OF THE CSCE PROCESS, AND SUGGESTED THAT THE FINAL CONFERENCE DOCUMENT SHOULD BE ONE THAT ENABLES THE WEST TO CONTINUE TO FOLLOW UP IMPLEMENTATION RATHER THAN ONE WHICH ATTEMPTED TO CHANGE, OR ALTER THE BALANCE OF, THE FINAL ACT. KILLICK BELIEVED THE DIVERSITY OF ALLIED INTERESTS IN CSCE COULD BE REFLECTED IN BILATERAL FOLLOW-UP TO THE BELGRADE MEETING.

5. TINE (FRANCE) SAID HIS AUTHORITIES HAD NOT YET DECIDED HOW THEY WOULD PRESENT THEIR VIEWS AT BELGRADE. HE REFERRED VAGUELY TO A "DEEP REFLECTION" AND TO EC NINE WORK, WHICH WERE NOT YET COMPLETED, AND TO THE NEED TO HAVE A BETTER UNDERSTANDING FOLLOWING THE PREPARATORY MEETING OF WHAT THE PRECISE MECHANISMS WOULD BE AT THE MAIN BELGRADE MEETING. TINE EMPHASIZED THAT ALLIED

PRESENTATIONS SHOULD REFLECT THE DIVERSITY OF INTERESTS
OF EACH ALLY. AN EXCHANGE OF VIEWS COULD CONTINUE IN
POLADS, WITHIN THE LIMITS NOTED BY THE FRENCH, BUT
THERE SHOULD BE NO EFFORT TO DEVELOP A CONSENSUS PAPER
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NATO 06878 02 OF 02 160939Z

THAT WOULD PROVIDE A BASIS FOR PRESENTATIONS AT BELGRADE.
TINE WAS SKEPTICAL ABOUT THE SUGGESTION IN THE CANADIAN
PAPER (REF C) OF AN ALLIED PROPOSAL CONCERNING THE
INTERNATIONAL COVENANT ON CIVIL AND POLITICAL RIGHTS.
HE SAID PROPOSALS LIKELY TO PROVOKE CONFRONTATION WOULD
BE BAD TACTICS. IN CONCLUSION, TINE SAID IT WOULD BE
POSSIBLE TO OFFER MORE PRECISE VIEWS ON THE APPROACH TO
BELGRADE IN SEPTEMBER, WHEN WORK AMONG THE EC NINE IS MORE
ADVANCED, AND SUGGESTED THAT THERE WAS LITTLE REASON FOR
POLADS TO MEET DURING AUGUST. TINE RESERVED THE FRENCH
POSITION REGARDING A COUNCIL MEETING IN SEPTEMBER WITH
HEADS OF ALLIED DELEGATIONS TO BELGRADE.

6. HARTOGH (NETHERLANDS) STRONGLY DISAGREED WITH TINE
REGARDING NATO PREPARATIONS FOR BELGRADE. HE FELT THE
FRENCH POSITION WAS NOT CONSONANT WITH ALLIED PRACTICES
AND UNDERTAKINGS REGARDING COORDINATION OF ALLIED POLICIES,
AND DID NOT SEE WHY A DIFFERENT APPROACH SHOULD BE
ADOPTED FOR BELGRADE. HARTOGH EXPRESSED SKEPTICISM ABOUT
SOME OF THE POINTS RAISED IN THE CANADIAN PAPER AND SAID
THAT THE REAL ISSUE REGARDING SOVIET "LIMIT OF TOLERANCE"
WAS HOW FAR THE ALLIES COULD GO WITHOUT BEING COUNTER-
PRODUCTIVE.

7. SVART (DENMARK), CATLANO (ITALY), VIBE (NORWAY) AND
KIRCA (TURKEY) GENERALLY WELCOMED THE US AND FRG COMMENTS
AND SUPPORTED CLOSE ALLIED CONSULTATIONS. KIRCA
DISAGREED WITH THE CANADIAN SUGGESTION (REF C) FOR A
PROPOSAL AT BELGRADE REGARDING THE INTERNATIONAL COVENANT
ON CIVIL AND POLITICAL RIGHTS. HARDY REJOINED BY
OBSERVING THAT ALL EASTERN EUROPEAN COUNTRIES HAVE
RATIFIED THE COVENANT AND ITS ADDITIONAL PROTOCOL, AS HAD
11 OF 15 ALLIES.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 NATO 06878 02 OF 02 160939Z

8. ON PARTICIPATION OF PARLIAMENTARIANS AT BELGRADE,
HARDY REMARKED THAT THE CANADIANS HAD ONE UNCONFIRMED
REPORT THAT THE SOVIETS WERE CONSIDERING INCLUDING
"PARLIAMENTARIANS" IN THEIR DELEGATION. HE NOTED

INCREASING PRESSURE IN CANADA TO INCLUDE PARLIAMENTARIANS.
UK AND FRG REPS EXPECTED THEIR DELEGATIONS WOULD NOT
INCLUDE PARLIAMENTARIANS, WHILE US AND PORTUGUESE REPS
EXPECTED PARLIAMENTARY PARTICIPATION. TINE BELIEVED
IT WOULD BE USEFUL TO EXCHANGE INFORMATION ON THE NATURE
OF EXPECTED PARLIAMENTARY PARTICIPATION IN ALLIED
DELEGATIONS AND WHETHER PARLIAMENTARIANS MIGHT TAKE THE
FLOOR AT BELGRADE. BENNETT

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: PFOR
Control Number: n/a
Copy: SINGLE
Sent Date: 16-Jul-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977NATO06878
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: RR
Errors: N/A
Expiration:
Film Number: n/a
Format: TEL
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770749/aaaabqoj.tel
Line Count: 232
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE
Message ID: 2bf4356a-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 STATE 164903 (NOTAL), 77 NATO 6338, NATO, 6817 (NOTAL)
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 09-Mar-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1836542
Secure: OPEN
Status: NATIVE
Subject: CANADIAN PROPOSAL FOR NATO CONSULTATIONS ON HUMAN RIGHTS AND CSCE
TAGS: CA, NATO, CSCE
To: SECSTATE WASHDC BELGRADE MULTIPLE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/2bf4356a-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009